S. 406

IN THE HOUSE OF REPRESENTATIVES

September 17, 1999

Referred to the Committee on Resources, and in addition to the Committees on Ways and Means, and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

AN ACT

To amend the Indian Health Care Improvement Act to make permanent the demonstration program that allows for direct billing of medicare, medicaid, and other third party payors, and to expand the eligibility under such program to other tribes and tribal organizations.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Alaska Native and
- 5 American Indian Direct Reimbursement Act of 1999".

1 SEC. 2. FINDINGS.

- 2 Congress finds the following:
- (1) In 1988, Congress enacted section 405 of the Indian Health Care Improvement Act (25 U.S.C. 1645) that established a demonstration program to authorize 4 tribally-operated Indian Health Service hospitals or clinics to test methods for direct billing and receipt of payment for health services provided to patients eligible for reimbursement under the medicare or medicaid programs under titles XVIII
 - (2) The 4 participants selected by the Indian Health Service for the demonstration program began the direct billing and collection program in fiscal year 1989 and unanimously expressed success and satisfaction with the program. Benefits of the program include dramatically increased collections for services provided under the medicare and medicaid programs, a significant reduction in the turn-around time between billing and receipt of payments for services provided to eligible patients, and increased efficiency of participants being able to track their own billings and collections.

and XIX of the Social Security Act (42 U.S.C. 1395)

et seq.; 1396 et seq.), and other third-party payors.

(3) The success of the demonstration program confirms that the direct involvement of tribes and

- tribal organizations in the direct billing of, and collection of payments from, the medicare and medicaid programs, and other third payor reimbursements, is more beneficial to Indian tribes than the current system of Indian Health Service-managed collections.
 - (4) Allowing tribes and tribal organizations to directly manage their medicare and medicaid billings and collections, rather than channeling all activities through the Indian Health Service, will enable the Indian Health Service to reduce its administrative costs, is consistent with the provisions of the Indian Self-Determination Act, and furthers the commitment of the Secretary to enable tribes and tribal organizations to manage and operate their health care programs.
 - (5) The demonstration program was originally to expire on September 30, 1996, but was extended by Congress, so that the current participants would not experience an interruption in the program while Congress awaited a recommendation from the Secretary of Health and Human Services on whether to make the program permanent.
 - (6) It would be beneficial to the Indian Health Service and to Indian tribes, tribal organizations,

- and Alaska Native organizations to provide perma-
- 2 nent status to the demonstration program and to ex-
- 3 tend participation in the program to other Indian
- 4 tribes, tribal organizations, and Alaska Native
- 5 health organizations who operate a facility of the In-
- 6 dian Health Service.

7 SEC. 3. DIRECT BILLING OF MEDICARE, MEDICAID, AND

- 8 OTHER THIRD PARTY PAYORS.
- 9 (a) Permanent Authorization.—Section 405 of
- 10 the Indian Health Care Improvement Act (25 U.S.C.
- 11 1645) is amended to read as follows:
- 12 "(a) Establishment of Direct Billing Pro-
- 13 GRAM.—
- 14 "(1) IN GENERAL.—The Secretary shall estab-
- lish a program under which Indian tribes, tribal or-
- 16 ganizations, and Alaska Native health organizations
- that contract or compact for the operation of a hos-
- pital or clinic of the Service under the Indian Self-
- 19 Determination and Education Assistance Act may
- elect to directly bill for, and receive payment for,
- 21 health care services provided by such hospital or
- 22 clinic for which payment is made under title XVIII
- of the Social Security Act (42 U.S.C. 1395 et seq.)
- 24 (in this section referred to as the 'medicare pro-
- 25 gram'), under a State plan for medical assistance

approved under title XIX of the Social Security Act

(42 U.S.C. 1396 et seq.) (in this section referred to

as the 'medicaid program'), or from any other third

4 party payor.

"(2) APPLICATION OF 100 PERCENT FMAP.—
The third sentence of section 1905(b) of the Social Security Act (42 U.S.C. 1396d(b)) shall apply for purposes of reimbursement under the medicaid program for health care services directly billed under the program established under this section.

"(b) Direct Reimbursement.—

"(1) USE OF FUNDS.—Each hospital or clinic participating in the program described in subsection (a) of this section shall be reimbursed directly under the medicare and medicaid programs for services furnished, without regard to the provisions of section 1880(c) of the Social Security Act (42 U.S.C. 1395qq(c)) and sections 402(a) and 813(b)(2)(A), but all funds so reimbursed shall first be used by the hospital or clinic for the purpose of making any improvements in the hospital or clinic that may be necessary to achieve or maintain compliance with the conditions and requirements applicable generally to facilities of such type under the medicare or medicaid programs. Any funds so reimbursed which are

- in excess of the amount necessary to achieve or maintain such conditions shall be used—
 - "(A) solely for improving the health resources deficiency level of the Indian tribe; and
 - "(B) in accordance with the regulations of the Service applicable to funds provided by the Service under any contract entered into under the Indian Self-Determination Act (25 U.S.C. 450f et seq.).
 - "(2) AUDITS.—The amounts paid to the hospitals and clinics participating in the program established under this section shall be subject to all auditing requirements applicable to programs administered directly by the Service and to facilities participating in the medicare and medicaid programs.
 - "(3) SECRETARIAL OVERSIGHT.—The Secretary shall monitor the performance of hospitals and clinics participating in the program established under this section, and shall require such hospitals and clinics to submit reports on the program to the Secretary on an annual basis.
 - "(4) NO PAYMENTS FROM SPECIAL FUNDS.— Notwithstanding section 1880(c) of the Social Security Act (42 U.S.C. 1395qq(c)) or section 402(a), no payment may be made out of the special funds de-

1	scribed in such sections for the benefit of any hos-
2	pital or clinic during the period that the hospital or
3	clinic participates in the program established under
4	this section.
5	"(e) Requirements for Participation.—
6	"(1) Application.—Except as provided in
7	paragraph (2)(B), in order to be eligible for partici-
8	pation in the program established under this section,
9	an Indian tribe, tribal organization, or Alaska Na-
10	tive health organization shall submit an application
11	to the Secretary that establishes to the satisfaction
12	of the Secretary that—
13	"(A) the Indian tribe, tribal organization,
14	or Alaska Native health organization contracts
15	or compacts for the operation of a facility of the
16	Service;
17	"(B) the facility is eligible to participate in
18	the medicare or medicaid programs under sec-
19	tion 1880 or 1911 of the Social Security Act
20	(42 U.S.C. 1395qq; 1396j);
21	"(C) the facility meets the requirements
22	that apply to programs operated directly by the
23	Service; and
24	"(D) the facility—

1	"(i) is accredited by an accrediting
2	body as eligible for reimbursement under
3	the medicare or medicaid programs; or
4	"(ii) has submitted a plan, which has
5	been approved by the Secretary, for achiev-
6	ing such accreditation.
7	"(2) Approval.—
8	"(A) IN GENERAL.—The Secretary shall
9	review and approve a qualified application not
10	later than 90 days after the date the applica-
11	tion is submitted to the Secretary unless the
12	Secretary determines that any of the criteria set
13	forth in paragraph (1) are not met.
14	"(B) Grandfather of Demonstration
15	PROGRAM PARTICIPANTS.—Any participant in
16	the demonstration program authorized under
17	this section as in effect on the day before the
18	date of enactment of the Alaska Native and
19	American Indian Direct Reimbursement Act of
20	1999 shall be deemed approved for participa-
21	tion in the program established under this sec-
22	tion and shall not be required to submit an ap-
23	plication in order to participate in the program.
24	"(C) Duration.—An approval by the Sec-
25	retary of a qualified application under subpara-

1 graph (A), or a deemed approval of a dem-2 onstration program under subparagraph (B), shall continue in effect as long as the approved 3 4 applicant or the deemed approved demonstra-5 tion program meets the requirements of this 6 section. 7 EXAMINATION AND IMPLEMENTATION OF 8 Changes.— "(1) 9 In General.—The Secretary, 10 through the Service, and with the assistance of the 11 Administrator of the Health Care Financing Admin-12 istration, shall examine on an ongoing basis and 13 implement— 14 "(A) any administrative changes that may 15 be necessary to facilitate direct billing and re-16 imbursement under the program established 17 under this section, including any agreements 18 with States that may be necessary to provide

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"(B) any changes that may be necessary to enable participants in the program established under this section to provide to the Service medical records information on patients served under the program that is consistent with the

for direct billing under the medicaid program;

- 1 medical records information system of the Serv-2 ice.
- 3 "(2) ACCOUNTING INFORMATION.—The counting information that a participant in the pro-5 gram established under this section shall be required 6 to report shall be the same as the information re-7 quired to be reported by participants in the dem-8 onstration program authorized under this section as 9 in effect on the day before the date of enactment of 10 the Alaska Native and American Indian Direct Re-11 imbursement Act of 1999. The Secretary may from 12 time to time, after consultation with the program 13 participants, change the accounting information sub-14 mission requirements.
- "(e) WITHDRAWAL FROM PROGRAM.—A participant in the program established under this section may withdraw from participation in the same manner and under the same conditions that a tribe or tribal organization may retrocede a contracted program to the Secretary under authority of the Indian Self-Determination Act (25 U.S.C. 450 et seq.). All cost accounting and billing authority
- 22 under the program established under this section shall be
- 23 returned to the Secretary upon the Secretary's acceptance
- 24 of the withdrawal of participation in this program.".
- 25 (b) Conforming Amendments.—

- 1 (1) Section 1880 of the Social Security Act (42)
- 2 U.S.C. 1395qq) is amended by adding at the end the
- 3 following:
- 4 "(e) For provisions relating to the authority of cer-
- 5 tain Indian tribes, tribal organizations, and Alaska Native
- 6 health organizations to elect to directly bill for, and receive
- 7 payment for, health care services provided by a hospital
- 8 or clinic of such tribes or organizations and for which pay-
- 9 ment may be made under this title, see section 405 of the
- 10 Indian Health Care Improvement Act (25 U.S.C. 1645).".
- 11 (2) Section 1911 of the Social Security Act (42
- 12 U.S.C. 1396j) is amended by adding at the end the
- following:
- 14 "(d) For provisions relating to the authority of cer-
- 15 tain Indian tribes, tribal organizations, and Alaska Native
- 16 health organizations to elect to directly bill for, and receive
- 17 payment for, health care services provided by a hospital
- 18 or clinic of such tribes or organizations and for which pay-
- 19 ment may be made under this title, see section 405 of the
- 20 Indian Health Care Improvement Act (25 U.S.C. 1645).".
- 21 (c) Effective Date.—The amendments made by
- 22 this section shall take effect on October 1, 2000.

1 SEC. 4. TECHNICAL AMENDMENT.

- 2 (a) In General.—Effective November 9, 1998, sec-
- 3 tion 405 of the Indian Health Care Improvement Act (25
- 4 U.S.C. 1645(e)) is reenacted as in effect on that date.
- 5 (b) Reports.—Effective November 10, 1998, section
- 6 405 of the Indian Health Care Improvement Act is
- 7 amended by striking subsection (e).

Passed the Senate September 15, 1999.

Attest:

GARY SISCO,

Secretary.